



## Local Development Plan 2 (2017 – 2033)

Sustainability Appraisal of Issues, Draft Vision  
and Draft Objectives July 2018

## **Sustainability Appraisal of the Draft Vision and Draft Objectives**

### Appraisal Method

This section outlines how the SA Framework was used to appraise the Draft Vision and Draft Objectives against the SA objectives set out in the SA/SEA Scoping Report.

### Sustainability Appraisal Framework

The SA objectives form the basis of this methodology and have been used as methodological indicators against which the LDP review Draft Vision and Draft Objectives have been appraised. The SA objectives are supported by aims which guide the appraisal of the options against the SA objectives.

The methodology used in the derivation of the SA objectives and development of the aims was developed from that outlined in the ODPM's SEA guidance. The SA objectives and aims, detailed in the LDP review and SA/SEA Scoping Report were informed by environmental objectives established under law, policy or the sustainability objectives of other relevant plans and programmes that may influence, or be influenced by, the plan; as well as the key issues identified through baseline data collection and consultation. The SA objectives come under a list of topic areas. The SA objectives (in bold font) and key aims of these objectives used in this appraisal are as follows:

The reference in the + - ? column refers to the overall effects of the options on the achievement of the Sustainability Objectives (left hand column).

<b>Vision and SA objectives</b>	<b>In 2033 Pembrokeshire is a place with strong resourceful communities, where challenges of rurality are successfully tackled.</b>		<b>A distinctive sense of place exists based on its natural, cultural, built and linguistic heritage.</b>		<b>Homes are provided for all and a strong economy enables people of all ages to live, work and thrive in the County.</b>		<b>Employment opportunities linked to start-up businesses, tourism, rural diversification, the blue and green energy industry and the strategic opportunities provided by the Milford Haven Waterway and links to Ireland are promoted.</b>		<b>Town Centres are vibrant places where a range of uses take place</b>		<b>Rural communities are supported to deal with changing agricultural practices.</b>		<b>Across the County Green Infrastructure and biodiversity are enhanced with accessible and healthy environments delivered for both people and wildlife.</b>	
<b>1. Develop and maintain a balanced population structure.</b>	+	+ Developing resourceful communities where challenges of rurality are successfully tackled may assist in developing and maintaining a balanced population structure.	0	Developing a distinctive sense of place is unlikely to impact significantly on population structure.	+	Provision of appropriate homes for all sections of the community and encouraging a strong economy with its explicit aim of providing opportunities for all ages to live, work and thrive in the County should positively support this SA objective.	+	Provision of a range of employment opportunities should positively support this SA objective.	0	Ensuring that Town Centres are vibrant is unlikely to impact on population structure.	+	Supporting rural communities to deal with changing agricultural practices may increase the likelihood of these areas maintaining a balanced population structure.	0	Ensuring that environments are accessible and healthy for people may increase general health and there is therefore a potential link with the overall population, although not directly with its structure.

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<b>2. Promote and improve human health and wellbeing through a healthy lifestyle, access to healthcare and recreation opportunities and a clean and healthy environment.</b>	0	No direct link to this SA objective.	0	No direct link to this SA objective.	+	Providing access to homes (particularly affordable housing) has been proven to improve health outcomes.	+	Creating job opportunities and therefore reducing unemployment is likely to have a positive impact on a population's health.	0	No direct link to this SA objective.	+	Responses to changing agricultural practices should support a clean and healthy environment.	+	There is a strong compatibility between this aspect of the Vision and this SA objective.
<b>3. Improve education opportunities to enhance the skills and knowledge base</b>	+	Part of developing resourceful communities involves supporting skills development.	0	No direct link to this SA objective.	+	A strong economy should enable support and development of opportunities to enhance the skills and knowledge base.	+	Support for start-up businesses should deliver opportunities to enhance skills and knowledge base.	0	No direct link to this SA objective.	+	Support for changing agricultural practices may create opportunities for learning and the development of an enhanced knowledge base.	0	No direct link to the SA objective.

<b>4. Minimise the need to travel and encourage sustainable modes of transport</b>	+ 0 -	Resourceful communitiies may be self-reliant in many ways (for example on energy generation) or by developing different service models which reduce the need to travel. However supporting rural communities may in some cases generate use of unsustainable modes of transport.	0	No direct link with this SA objective.	0	Much depends on the location in which homes are provided as to whether or not this element is compatible with the SA objective.	0  +  Supporting businesses which provide jobs may reduce the need to travel, but much will depend on the location of those businesses and will depend on the LDP strategy.  There are large pockets of existing population around the Mlliford Haven Waterway and at Fishguard and Goodwick, so promotion of strategic opportunities in this area may reduce the need to travel.	+	Ensuring vibrant Town Centres may reduce the need to travel to locations further afield.	0	No direct link with this SA objective.	+	Promotion of Green Infrastructure can encourage sustainable modes of transport, such as cycling and walking.	
<b>5. Provide a range of high quality housing including affordable housing to meet local needs.</b>	+	The two are highly complementary as delivering strong resourceful communities requires housing issues to be addressed.	+	Ensuring that development helps to create a distinct sense of place based on natural, cultural, built and linguistic heritage will assist in delivering high quality housing.	+	Strong compatibility between this element of the Vision and the SA objective.	0	No direct link to this SA objective.	0	No direct link to this SA objective.	0	No direct link, although enabling succession farming in compliance with the approach set out in TAN 6 is likely to be part of supporting rural communities.	0	No direct link to this SA objective.
<b>6. Build safe, vibrant and</b>	+	Delivering strong	+	Part of delivering	+	Provision of homes for all	+	Supporting a range of	+	Ensuring that Town Centres	+	Supporting rural communities as	+	A healthy and accessible

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<p><b>cohesive communities which have improved access to key service and facilities.</b></p>	<p>resourceful communities is part of building safe, vibrant and cohesive communities. Part of tackling challenges of rurality involves addressing how rural communities can access key services and facilities.</p>	<p>vibrant and cohesive communities involves supporting the welsh language and ensuring that there is a distinctive sense of place.</p>	<p>and support for a strong economy are two critical elements of building safe, vibrant and cohesive communities.</p> <p>0 The LDP strategy which sets out</p>	<p>employment opportunities is part of building safe, vibrant and cohesive communities.</p>	<p>are vibrant is a part of ensuring that communities (particularly those with limited access to private transport or the internet) have access to key services and facilities.</p>	<p>they adjust to changing agricultural practices is a part of building safe, vibrant and cohesive communities.</p>	<p>environment with connections through green infrastructure promoted will assist both in supporting cohesive communities and in ensuring access to services and facilities.</p>

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<p><b>7. Protect and enhance the role of the Welsh language and culture.</b></p>	<p>+ Part of delivering strong resourceful communities is supporting the welsh language and culture. One of the issues that the Plan hopes to tackle (and which is particularly key in rural areas) is support for the welsh language.</p>	<p>+ Strong complementarity between this SA objective and this element of the Vision.</p>	<p>+ Provision of homes for all can assist in protecting the Welsh language as it means welsh speaking residents are able to find a home in their community. Supporting the economy may also make it possible for people to stay in their community rather than move away to look for work.</p>	<p>+ Support for different employment opportunities may make it more likely that welsh speaking residents can stay in their community, rather than moving away to look for work.</p>	<p>0 No direct link to this SA objective.</p>	<p>0 No direct link to this SA objective.</p>	<p>0 No direct link to this SA objective.</p>

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<p><b>8. Provide a range of good quality employment opportunities accessible to all sections of the population.</b></p>	<p>+ Supporting strong resourceful communities where challenges of rurality are tackled is directly compatible with this SA objective.</p>	<p>0 No direct link to this SA objective.</p>	<p>+ Direct links with between this SA objective and supporting a strong economy that enables people of all ages to live, work and thrive in the County.</p>	<p>+ Direct compatibility between the SA objective and this part of the Vision. The extent to which the employment opportunities are accessible to all sections of the population will depend on locational policies, but the broad nature of those identified which include rural diversification suggests this aspect of the SA objective is likely to be supported.</p>	<p>+ Ensuring town centres are vibrant should ensure job opportunities in these locations. They are accessible to a significant proportion of the population but not all. The other aspects of the Vision which focus more broadly on the economy should however ensure that this aspect of the objective is supported.</p>	<p>+ This element of the Vision should enable the continued support of those parts of the rural communities involved in agriculture. Ensuring employment opportunities are accessible to all sections of the population are supported by the other aspects of the Vision which focus more broadly on the economy.</p>	<p>0 No direct link to this SA objective.</p>



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<b>9. Support a sustainable and diverse local economy.</b>	+ Direct compatibility as this SA objective should be achieved by the Vision's aspiration to support strong, resourceful communities where the challenges of rurality are tackled.	0 No direct link to this SA objective.	+ Direct links with between this SA objective and supporting a strong economy that enables people of all ages to live, work and thrive in the County.	+ Direct compatibility between the SA objective and this part of the Vision.	+ Ensuring town centres are vibrant is one aspect of supporting a sustainable and diverse local economy.	+ Supporting rural communities linked to agriculture as they deal with changes in practice is part of supporting a sustainable and diverse local economy.	0 No direct link to this SA objective.

<b>10. Prepare for and reduce the impact of Pembrokeshire's contribution to climate change.</b>	<p>+ Supporting resourceful communities may well assist in this, particularly in cases where communities are generating their own energy.</p> <p>- Tackling issues of rurality however may in some cases mean that unsustainable locations for services are required to support communities or that car-based travel is necessary. Much will depend on the detailed policy approaches taken in the LDP.</p>	<p>0 No direct link to this SA objective.</p>	<p>0 No direct link to this SA objective.</p>	<p>+ Promotion of green energy is compatible with this SA objective.</p> <p>- Other types of employment however including rural diversification may result in increases in car travel. Much will depend on the detailed policy approach taken in the LDP.</p>	<p>+ Supporting Pembrokeshire's town centres may result in fewer trips to locations further afield for services.</p>	<p>+ This could be a positive contribution (for example by encouraging slurry lagoons and limiting run off). However much depends on the detailed policies of the LDP.</p>	<p>+ Direct compatibility between this part of the Vision and the SA objective.</p>
<b>11. Maintain and improve air quality.</b>	<p>0 No direct link to this SA objective.</p>	<p>0 No direct link to this SA objective.</p>	<p>0 No direct link to this SA objective.</p>	<p>0 At this stage it is not possible to tell whether or not there is a positive or negative relationship between this part of the Vision and the</p>	<p>0 Certain town centres have air quality issues (Pembroke and Haverfordwest). The precise impacts of any LDP strategy to increase the vibrancy of town</p>	<p>0 This will require assessment at a policy level as it is unclear at this stage what the impacts might be.</p>	<p>+ Enhancing biodiversity and promoting healthy environments should result in improvements to air quality.</p>

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				SA Objective. Much of this will depend on the policy approaches set out in the LDP, however there is the risk that promoting industrial opportunities may increase air pollution.	centres is unclear at this stage and will need assessment at a policy level.		

<p><b>12. Minimise the generation of waste and pollution</b></p>	<p>+ Encouraging strong resourceful communities should result in the minimisation of waste generation.</p> <p>- Supporting rural communities may however result in increased air pollution from cars, depending on the policy approaches taken.</p>	<p>0</p>	<p>No direct link to this SA objective.</p>	<p>0</p>	<p>Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP.</p>	<p>0</p>	<p>At this stage it is not possible to tell whether or not there is a positive or negative relationship between this part of the Vision and the SA Objective. Much of this will depend on the policy approaches set out in the LDP, however there is the risk that promoting employment opportunities may increase the generation of waste and pollution in some cases. The promotion of green energy should however reduce the generation of waste and pollution.</p>	<p>0</p>	<p>Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP.</p>	<p>+ This is likely to be complementary, for example changes such as slurry lagoons which enable targeted slurry spreading during appropriate weather conditions should reduce pollution incidents.</p>	<p>+</p>	<p>Promoting a healthy environment and biodiversity is a positive contribution to meeting this SA objective.</p>
<p><b>13. Encourage the efficient production, use, re-use and recycling of resources</b></p>	<p>+ Encouraging strong resourceful communities should contribute towards meeting this SA objective.</p>	<p>0</p>	<p>No direct link to this SA objective.</p>	<p>0</p>	<p>Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy</p>	<p>0</p>	<p>Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set</p>	<p>0</p>	<p>Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set</p>	<p>0 Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set</p>	<p>0</p>	<p>No direct link to this SA objective.</p>

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			approaches set out later in the LDP.	out later in the LDP.	out later in the LDP.		
<b>14. Maintain and protect the quality of inland and coastal water</b>	0 Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	+ Responding to a place's natural heritage should assist in delivering this SA objective.	0 Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0 Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0 Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	+ Support for proposals such as slurry lagoons can assist in improving water quality.	+ Promotion of biodiversity and healthy environments should assist in meeting this SA objective.

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<b>15. Reduce the impacts of flooding and sea level rises</b>	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	No direct link to this SA objective.	0	No direct link to this SA objective.	-	There may be a conflict between this aspiration and the SA objective as certain town centres including Haverfordwest are heavily constrained by flood risk. This will need to be assessed later on at a policy stage.	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	+	Promotion of biodiversity and healthy environments should assist in meeting this SA objective.

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<b>16. Use land efficiently and minimise contamination</b>	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	No direct link to this SA objective.	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	+	Support for proposals such as slurry lagoons can assist in minimising contamination.	+	Promoting healthy environments should result in minimising contamination.
<b>17. Safeguard soil quality and quantity</b>	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	No direct link to this SA objective.	+	Supporting communities should assist in safeguarding soil quality and quantity.	+	Promoting biodiversity and healthy environments should assist in safeguarding soil quality and quantity.

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<b>18. protect, enhance value biodiversity</b>	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	+	Supporting a distinctive sense of place based on natural heritage should ensure that biodiversity is protected, enhanced and valued.	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	+	Promoting biodiversity and healthy environments is directly compatible with the SA objective.



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<b>19. Protect and enhance the landscape and geological heritage</b>	0 Unclear at this stage how this part of the Vision will interact with the SA objective. It is possible that an approach that involves a focus on rural areas might have negative landscape impacts, but this will need to be assessed at a policy stage.	+ This is complementary in nature – ensuring development promotes a distinctive sense of place based on natural heritage should meet the SA objective.	- Potentially delivering housing and a strong economy may result in negative landscape impacts / impacts on geological heritage.	- Potentially delivering such employment opportunities may have a negative landscape impacts / impacts on geological heritage.	0 No direct link to this SA objective.	+ Potentially complementary in nature, although dependent on specific policy approaches.	+ Promoting green infrastructure, biodiversity and healthy and accessible environments should assist in protecting and enhancing the landscape and geological heritage.	

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<b>20. Encourage quality locally distinct design that complements the built heritage</b>	0	No direct link to this SA objective.	+	Strongly complementary in nature.	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	No direct link to this SA objective.
<b>21. Protect, enhance and value the built heritage and historic environment.</b>	0	No direct link to this SA objective.	+	Strongly complementary in nature.	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	0	Unclear at this stage how this part of the Vision will interact with the SA objective. This will depend on the policy approaches set out later in the LDP	+	Potentially some commonality as green infrastructure can enhance the setting of and interconnections between built heritage and the historic environment.

LDP Draft Objectives	A - Mitigate and respond to the challenge of climate change	B – Deliver high quality development where place-making is supported by sustainable design which responds to cultural and built heritage.	C – Sustain and enhance the rural and urban economy by supporting start-up businesses, rural diversification, changing agricultural practices, the visitor economy, and the expansion of Small and Medium Enterprises.	D – Sustain resourceful communities by providing a range and mix of homes.	E – Build on the County's strategic location for blue and green energy, maritime and port related development.	F – Protect and promote the Welsh language.	G – Support a range of uses in Town Centres to assist regeneration.	H – Promote accessible and healthy environments for both people and wildlife through the protection and delivery of green infrastructure.	I – Improve access to goods and services by facilitating improvements in infrastructure and facilities and directing development to sustainable locations.	J – Protect the County's landscape and environment.
21. Protect, enhance and value the built heritage and historic environment	?	√	√	√	√	√	√	√	√	√
20. Encourage quality locally distinct design that complements the built heritage	?	√	√	√	√	√	√	√	√	√
19. Protect and enhance the landscape and geological heritage	√	√	?	?	?	√	√	√	√	√
18. Protect,	√	√	√	?	√	√	√	√	√	√

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enhance and value biodiversity										
17. Safeguard soil quality and quantity	√	√	?	?	√	√	√	√	√	√
16. Use land efficiently and minimise contamination	√	√	√	√	√	√	√	√	√	√
15. Reduce the impacts of flooding and sea level rises	√	√	√	√	?	√	?	√	√	√
14. Maintain and protect the quality of inland	√	√	?	√	?	√	√	√	√	√

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and coastal water										
13. Encourage the efficient production, use, re-use and recycling of resource	√	√	√	√	√	√	√	√	√	√
12. Minimise the generation of waste and pollution	√	√	?	√	√	√	√	√	√	√
11. Maintain and improve air quality	√	√	?	√	?	√	?	√	√	√
10. Prepare for and reduce the impact of Pembrok	√	√	X	√	?	√	?	√	√	√

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eshire’s contribution to climate change										
9. Support a sustainable and diverse local economy	?	√	√	√	√	√	√	√	√	?
8. Provide a range of good quality employment opportunities accessible to all sections of the population	X	√	√	√	√	√	√	√	√	X
7. Protect and enhance the role of the Welsh language	?	√	√	√	√	√	√	√	√	√

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and culture										
6. Build safe, vibrant and cohesive communities which have improved access to key services and facilities	?	√	√	√	√	√	√	√	√	?
5. Provide a range of high quality housing including affordable housing to meet local needs	?	√	√	√	√	√	√	√	√	?
4. Minimise the need to travel and encourage	√	√	X	X	X	?	√	√	√	√

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e sustainable modes of transport										
3. Improve education opportunities to enhance the skills and knowledge base	?	√	√	√	√	√	√	√	√	√
2. Promote and improve human health and wellbeing through a healthy lifestyle, access to healthcare and recreation opportunities, and a clean and	√	√	√	√	√	√	√	√	√	√



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healthy environment										
1. Develop and maintain a balanced population structure	?	√	√	√	√	√	√	√	√	?